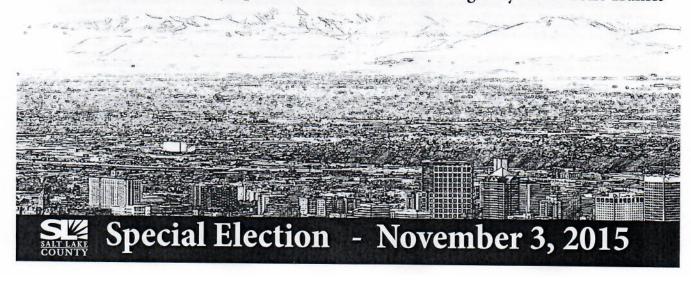
# NOTICE OF PUBLIC MEETING

The Salt Lake County Council will conduct a public meeting to receive input from the public with respect to the imposition of the "County Option Sales and Use Tax For Highways and Public Transit." The public meeting will be held at 6:00 p.m. on Tuesday, October 20, 2015 at the County Government Center, Room N1-110, 2001 South State Street, Salt Lake City, Utah. All members of the public are invited to attend and participate in the public meeting. Prior to the public meeting, members of the public may submit written comments to the attention of the County Council Clerk's Office, 2001 South State Street, Room N2-700A, Salt Lake City, Utah 84114.

www.slco.org

# **VOTER INFORMATION PAMPHLET**

Proposition #1 - County Option Sales and Use Tax for Highways and Public Transit





# VOTER INFORMATION PAMPHLET

Community Preservation Special Election November 3, 2015

The arguments for or against a ballot proposition are the opinions of the authors.

# COMMUNITY PRESERVATION INFORMATION

Website: slco.org/community-preservation/ Email: communitypreservation@slco.org Phone (385) 468-7199

# FINANCIAL INFORMATION

A financial study was conducted to analyze the numbers that apply to the decisions facing township and unincorporated island voters this fall. Salt Lake County, through a competitive bid process, awarded the financial analysis contract to Zions Bank Public Finance. An experienced team collected data from the Utah Tax Commission and other agencies to put together an accurate picture of current costs and revenues for municipal services. That report is available at:

http://slco.org/community-preservation/financial-information/.

If you would like to receive this pamphlet in Spanish, please call 385-468-8683, or email <u>votebymail@slco.org</u>. (Si desea recibir este panfleto in español, por favor llame a 385-468-8683, o envie correo electrónico a <u>votebymail@slco.org</u>.)

In order to comply with Section 203 of the Federal 2006 Voting Rights Act, Salt Lake County is required to offer all election-related materials in both Spanish and English.

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# Detailed Comparison Chart: Unincorporated Island Options

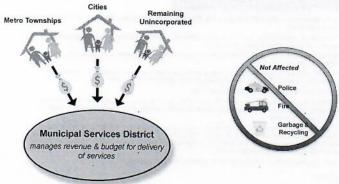
This comparison chart displays details about the differences between unincorporated islands as they currently exist within the structure of Salt Lake County, and the two options unincorporated island voters will choose between in the November Community Preservation election. Those two options are: (1) Vote to remain an unincorporated island, or (2) Vote to annex to a neighboring city.

Question	Currently	Based on vote by the people in November 2015	
	Existing Unincorporated Island Status	Unincorporated Island Option	Annex to an Eligible City Option (process and timeline determined by SL County Council and annexing city)
Who makes planning & zoning decisions and enacts local ordinances?	County Council	County Council	City Council
Who makes property tax decisions?	County Council	County Council	City Council
Who makes local sales tax decisions?	County Council	County Council	City Council
Who makes utility franchise tax decisions? *See below	Counties are not . authorized to impose a utility franchise tax.	Counties are not authorized to impose a utility franchise tax.	City Council
Who regulates business licenses & permits?	County Council	County Council	City Council
Who provides police services?	Unified Police Department (UPD) - provider (The special service area is SLVLESA)	Unified Police Department (UPD)	Police service will be provided by whichever service the city currently uses.
Who provides fire & emergency services?	Unified Fire Authority (UFA) - provider (The special service area is the UFSA)	Unified Fire Authority (UFA)	Fire service will be provided by whichever service the city currently uses.

Question	Currently	Based on vote by the people in November 2015	
	Existing Unincorporated Island Status	Unincorporated Island Option	Annex to an Eligible City Option (process and timeline determined by SL County Council and annexing city)
Who provides trash/ recycling pick up services?	Wasatch Front Waste & Recycling District	Wasatch Front Waste & Recycling District	Wasatch Front Waste & Recycling District - Withdrawal from this district to have trasth/ recycling services provided by another entity is only possible through Salt Lake County Council resolution.
Part of the Municipal Services District (MSD)?	Services are currently provided by Salt Lake County, soon to be the MSD	Yes	Ño
Who provides municipal and public works services like storm drains, snow removal, code enforcement, street lights, building permitting? (Currently provided by SL County)	Salt Lake County Township Services and Public Works	Municipal Services District (MSD), using county staff	The city that the previously unincorporated area annexes into will provide services.
Who has budgeting authority for local municipal services?	County Council	Municipal Services District (MSD) Board	City Council
Who is our local mayor and legislative council?	County Mayor and County Council	County Mayor and County Council	City Mayor and City Council

<sup>\*</sup>City residents and unincorporated county residents pay a right-of-way franchise fee on their cable bill. The fee is allowed by the federal government, by way of the Cable Communication Act of 1984.

### What is the Municipal Services District (MSD)?





Managed by a Board of Trustees, composed of locally elected council members Metro Township: MSD Board has budgeting authority. If metro townships choose to not be in the MSD, the metro township council has budgeting authority.

<u>Cities:</u> For those who remain in the MSD, the MSD Board has budgeting authority, except for utility franchise taxes and local properly taxes. If the city council opts out of the MSD, the city council will have full budgeting authority.

# Beginning Jan. 2017 the board will consist of:



Each Metro Township Council Chair



City Council member



2 County Council Reps



County Mayor as District Executive

MSD Board of Trustees members will have weighted votes based on their community's population.

### **GLOSSARY OF BALLOT TERMS**

"(Insert corresponding township name) Planning Township" means the current township in which you live.

"Metro township" means the planning township in which you currently live governed by a new form of local government.

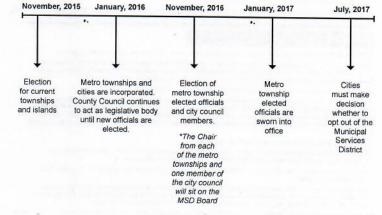
"Limited municipal powers" means a metro township which relies on a municipal services district to provide public works services instead of the metro township directly providing those services.

"Included in a municipal services district" means to be a member of a district that will provide municipal services, such as road maintenance, street lights, storm drains, snow removal, animal services, and other services, comparable to services residents currently receive from Salt Lake County.

\*Unincorporated island\* means the current area in which you live that is completely surrounded by one or more cities.

"Annex" means to join a neighboring city.

### TIMELINE



12

### COUNTY PROPOSITION #6 - MILLCREEK

Question 2: If the majority of voters voting in this election vote to incorporate as a metro township, shall the metro township be a metro township, with limited municipal powers, that is included in a municipal services district?

☐ Yes

□ No

### ARGUMENT FOR JOINING MUNICIPAL SERVICES DISTRICT

Ballot question #2 asks if your community should be in the Municipal Services District (MSD). Millcreek residents should vote YES on ballot question #2

The MSD will be using the same employees and providing the same services that you currently enjoy. It will be owned by the entities that vote for inclusion. Without the MSD, Millcreek leaders will be required to secure municipal services shortly after they are elected. The best and least expensive option is to join the MSD. The MSD is a local service district where communities pool sales tax revenue and then make servicing decisions. Millcreek will have an elected official, who lives in Millcreek, on this board to help make decisions. The votes on the MSD will be weighted by population, so Millcreek will have a large representation on the MSD board. Salt Lake County intends to transfer all remainster a

With the current funding model, 100% of your municipal services are paid by sales tax. Sales tax will continue to pay for all of your services without requiring additional revenues, if you are part of the MSD. According to the Zions Bank fiscal analysis, Millereek is getting a good deal or municipal services by pooling them with other unincorporated areas. The alternative options for municipal services are to: 1) Contract with the MSD, surrounding cities or prival entities—this option will need to be negotiated and Milloreek will be contracting without ownership rights. The cost may be more than your

### ARGUMENT AGAINST JOINING MUNICIPAL SERVICES DISTRICT

First, remember that everyone is supposed to vote on question 2, regardless of how you vote on question 1.

Question 2 is about how Millcreek will provide municipal services in the future.

"Municipal services" are things cities usually provide for their citizens, like snow removal, street repair, animal services, streetlights, storm drains, local parks, planning, zoning, and encouraging the growth of local businesses.

Starting in 2017, Millcreek will have its own local government that will need to provide municipal services. The services will be paid for by local taxes that have previously been going to Salt Lake County's municipal services fund.

The Municipal Services District or "MSD" is one way for new cities and metro townships to provide municipal services. The MSD's member communities will be required to pay all their sales tax revenues over to the MSD, and the MSD will provide the services to those communities.

The MSD will be governed by a board of trustees. Each area that is in the MSD will have a representative on the board. The board members' votes will be weighted in proportion to the population of the area they represent.

If Millcreek joined the MSD, our taxes would be pooled with taxes from the other members (most likely Magna, Kearns, White City, Emigration Canyon, Copperton, plus any remaining unincorporated "islands"). Millcreek would be the largest contributor of taxes, but we would have a minority vote on the board. The MSD would be our only source for municipal services and we would have a minority vote in its management.

We encourage you to vote against the MSD. Voting "no" will allow Millcreek to keep control of how Millcreek's taxes are spent. It will put spending decisions in the hands of representatives elected only by Millcreek voters.

Voting "no" doesn't mean we reject the whole idea of the MSD. Even if we are not a permanent member of the MSD, the

### COUNTY PROPOSITION #6 - MILLCREEK

# ARGUMENT FOR JOINING MUNICIPAL SERVICES DISTRICT, CONT.

current sales tax revenues, 2) Self provide municipal services - Millcreek could hire employees, maintain assets, and assume liability. The cost would likely be more than your current sales tax revenues.

Whether you vote to become a city or a metro township on question #1, Millcreek can still be in the MSD and pool revenues and share services, just like you are doing now with Salt Lake County. This includes the benefits of economies of scale, shared staff, and better purchasing power from a large service provider. You will have local control and representation, as well as having ownership in the MSD. No matter your vote on question #1, you can still vote YES on question #2.

Michael Jensen, Salt Lake County Council Aimee Winder Newton, Salt Lake County Council

# ARGUMENT AGAINST JOINING MUNICIPAL SERVICES DISTRICT, CONT.

new Millcreek government will probably offer to hire the MSD to provide many of our municipal services (for example, there's no need to buy new snowplows and hire new drivers).

Millcreek's new government will be shopping for quality services at a fair price. The MSD will need Millcreek's business to increase its economies of scale and reduce costs for everyone, it can be a "win-win" relationship. Millcreek can be a customer of the MSD - not a captive.

Milloreek has a strong economy. Salt Lake County's fiscal report shows that Milloreek is already paying more in taxes than the cost of our services. We can afford to stand on our own. We should take this historic opportunity to do so

- · Millcreek's economy is more than strong enough for us to stand on our own.
- Millcreek can hire the MSD and have economies of scale without being locked in.
- Millicreek shouldn't put our local services under control of a board on which we have a minority vote.
- Millcreek shouldn't pool our local taxes with other communities.
- Please vote "no" on the Municipal Services District.

Fred Healey Susan Lawrence Hugh Matheson Aimee McConkie Jeff Silvestrini Millcreek Residents

### COUNTY PROPOSITION #6 - KEARNS

Question 2: If the majority of voters voting in this election vote to incorporate as a metro township, shall the metro township be a metro township, with limited municipal powers, that is included in a municipal services district?

☐ Yes

### ARGUMENT FOR JOINING MUNICIPAL SERVICES DISTRICT

Ballot question #2 asks if your community should be in the Municipal Services District (MSD). Keams residents need to vote YES on ballot question #2.

The MSD will be using the same employees and providing the same services that you currently enjoy. It will be owned by the entities that vote for inclusion. Without the MSD, Keams leaders will be required to secure municipal services shortly after they are elected. The best and least expensive option is to join the MSD. The MSD is a local service district where communities pool sales tax revenue and then make servicing decisions. Keams will have an elected official, who lives in Keams, on this board to help make decisions. Salt Lake County intends to transfer all remaining unincorporated revenues to the MSD. This means that you will still have the economies of scale and revenue that comes from large entities. By voting YES on question #2, you will continue to receive the same great services you are now, and share revenues with other communities.

With the current funding model, 100% of your municipal services are paid by sales tax. Sales tax will continue to pay for all of your services without requiring additional revenues, if you are part of the MSD. If you decide not to belong to the MSD, your only option to match the revenues to expenditures would be to cut services. The great thing bit that you get the advantages of large entities within the remaining unincorporated areas. You will not need to cut services if you join the MSD. The alternative options for municipal services are to: 1) Contract with the MSD, surrounding cities or private entities-this option will need to be negotiated and Kearns will be contracting without ownership rights. The cost may be more than your current sales tax revenues. 2) Self-provide municipal services.—Kearns could hire employees, maintain assets, and assume liability. The cost would likely be more than your current sales tax revenues.

Whether you vote to become a city or a metro township on question #1, Kearns can still be in the MSD and pool revenues and share services, just like you are doing now with Salt Lake County. This includes the benefits of economies of scale, shared staff, and better purchasing power from a large service provider. You will have local control and representation, as well as having ownership in the MSD. No matter your vote on question #1, you can still vote YES on question #2.

Michael Jensen, Salt Lake County Council Aimee Winder Newton, Salt Lake County Council

### ARGUMENT AGAINST JOINING MUNICIPAL SERVICES DISTRICT

No argument submitted.

### COUNTY PROPOSITION #6 - MAGNA

Question 1: Shall "Magna Planning Township" be incorporated as a metro township "Magna Metro Township" or as the city of "Magna City?"

☐ Magna Metro Township

☐ Magna City

# ARGUMENT FOR MAGNA METRO TOWNSHIP

This election season voters are asked to choose a new governing option for Salt Lake County's six townships. There have been concerns about why there is no "status quo" option on the ballot. Many residents like the high quality and efficient municipal services that Salt Lake County provides and want those services to continue. The closest thing to "status quo" is to be a Metro Township and join the Municipal Services District.

One of the reasons for this election is because for the last 30 years cities in Salt Lake Valley have been chipping away at the financial stability of unincorporated areas through annexations and incorporations. When a new commercial development is built, with increased sales tax revenues, it usually takes little time for a neighboring city to steal the development away by offering financial and other annexation incentives to the business owners — this takes away an unincorporated community's ability to be economically self-sustaining. Voting for a Metro Township provides unincorporated communities boundary protection and gives them access to Salt Lake County's excellent existing municipal services, through the Municipal Services District, which means established and experienced delivery, adequat vehicles and other resources, and a pool of dedicated public servants.

Voting for a Metro Township gives voters a chance to test-drive a more formal kind of local government – like putting a toe in the water – without taking the plunge with a full city status. If it works, and there is good reason in the future to become

### ARGUMENT FOR MAGNA CITY

My name is LaDell Bishop and I will be voting to be a City.

On November 3rd of this election year the citizens of the unincorporated areas of Salt Lake County will have to make a choice. Are we going to be a metro township or a city? As for myself I will be voting for city.

Both sides have their own pro and con sides and I believe that all details will have to be carefully thought out. One detail is that a city will be able to impose a utility franchise tax and property taxes if its leaders choose to do so. This is so that the newly formed city can support itself, giving the residents full local power over its revenues. A metro township will have to rely on the County as we have done in the past. However I also believe that we have the people in our community that will stand up and make this happen.

The idea of a Metro Township is a new concept of local government and has not really been tried before, but a city has. People in our community have been talking about becoming a city for a long time. Well now is our chance to do just that and we can. We can also keep the great services that we now have with the county as long as we stay with the Municipal Services District (MSD), the UPD and the UFA. Doing this will help us keep costs down.

Our leaders will consist of 5 members, 4 will be council members and 1 will be the council chair or mayor. The mayor will be a part of a Legislative body or Council, sitting on the boards that decide the quality of our local services. All 5 members will be from our own city and will be elected directly from our own areas. As I have stated, staying with the MSD is to our benefit, due to the fact that the more cities that are part of the MSD the more we can pool revenue together and that's how we will keep costs down.

### COUNTY PROPOSITION #6 - WHITE CITY

Question 1: Shall "White City Planning Township" be incorporated as a metro township "White City Metro Township" or as the city of "White City?"

☐ White City Metro Township

☐ White City

### ARGUMENT FOR WHITE CITY METRO TOWNSHIP

This election season voters are asked to choose a new governing option for Salt Lake County's six townships. There have been concerns about why there is no "status quo" option on the ballot. Many residents like the high quality and efficient municipal services that Salt Lake County provides and want those services to continue. The closest thing to "status quo" is to be a Metro Township and join the Municipal Services District (MSD).

Ballot question #2 asks if your community should be in the Municipal Services District (MSD). White City residents need to vote YES on ballot question #2.

Note YES on painot question #2.

The MSD will be using the same employees and providing the same services that you currently enjoy. It will be owned by the entities that vote for inclusion. Without the MSD, White City leaders will be required to secure municipal services shortly after they are elected. The best and least expensive option is to join the MSD. The MSD is a local service district where communities pool sales tax revenue and then make servicing decisions. White City will have an elected official, who lives in White City, on this board to help make decisions. Salt Lake County intends to transfer all remaining unincorporated revenues to the MSD. This means that you will still have the economies of scale and revenue that comes from large entities. By voting YES on question #2, you will continue to receive the same great services you are now, and share revenues with other communities.

With the current funding model, 100% of your municipal services are paid by sales tax. Sales tax will continue to pay for

### ARGUMENT FOR WHITE CITY

"All politics are local."

Your community will choose to incorporate either as a Metro Township or as a traditional city/town. Either choice is a change from "unincorporated county" status quo. We urge you to incorporate as a city/town to ensure local accountability, local control over services, and the full measure of time-tested tools to preserve and enhance your community.

First, the locally elected mayor and city council in a city/town will make all of the decisions. Your elected mayor and council will be your neighbors. They will serve you and be accountable to you.

Conversely in a Metro Township, an elected township council will only have some influence to advocate for county decisions. Instead, the county mayor and county officials will still perform administrative functions. Consequently, a metro township will have only limited local control.

Second, by incorporating as a city or town, you ensure that your community resources will be spent in your community. Utah cities each provide a variety of planning and zoning, utility, cemetery, recreation, traffic and public safety services. Each city approaches these services differently—in the way that works best for them. Some cities provide these services themselves while others contract with other governments and private companies to provide services. Regardless, local officials determine what is best for their communities.

Third, what is a Metro Township? It is an experiment fraught with uncertainty. While a Metro Township will have a Metro Township will have a metro Township council, they will not have the same authority that a true city council would have. By state law, Metro Townships will have fewer financial options than cities and towns. As such, Metro Townships will be more reliant on property taxes than cities and towns are. State law requires Metro Townships to hire County officials to perform specified services; cities and towns have discretion to decide the best way to provide those services.

# COUNTY PROPOSITION #6 - WHITE CITY

### ARGUMENT FOR WHITE CITY TOWNSHIP, CONT.

all of your services without requiring additional revenues, if you are part of the MSD. If you decide not to belong to the MSD, your only option to match the revenues to expenditures would be to cut services. The great thing about the MSD is that you get the advantages of large entities within the remaining unincorporated areas. You will not need to cut services if you join the MSD. The alternative options for municipal services are to: 1) Contract with the MSD, sunding cities or private entities—this option will need to be negotiated and White City will be contracting without ownership rights. The cost may be more than your current sales tax revenues. 2) Self-provide municipal services—White City could hire employees, maintain assets, and assume liability. The cost would likely be more than your current sales tax revenues.

Whether you vote to become a city or a metro township on question #1, White City can still be in the MSD and pool revenues and share services, just like you are doing now with Salt Lake County. This includes the benefits of economies of scale, shared staff, and better purchasing power from a large service provider. You will have local control and representation, as well as having ownership in the MSD. No matter your vote on question #1, you can still vote YES on question #2.

Michael Jensen, Salt Lake County Council Aimee Winder Newton, Salt Lake County Council

# ARGUMENT FOR WHITE CITY, CONT.

Some argue that your area has insufficient revenue to provide city services or that forming a city/town will just impose another layer of government. Logic dictates that regardless of how you receive services—service district, city, or county-the costs are borne by the service recipients. Municipal tax burdens in cities that have incorporated within Salt Lake County in the last 40 years (ie. Taylorsville, Cottonwood Heights) are lower than the tax burdens on residents of the unincorporated county. The imposition of discreet taxes by multiple taxing districts (ie. UPD, UFA, the Wunnicipal Services District) exceed what those same services would be in a city/town. Instead of combining resources across the county for services, your locally elected mayor and council can focus on local service priorities in your neighborhood.

In conclusion, incorporating as a city/town best provides accountability by electing local officials who are vested in the community to make decisions about how to utilize local taxes. Incorporating as a city also provides the opportunity to identify the best way to provide municipal services, to control local planning and zoning, and preserve your sense of identity.

Vote to incorporate as a city/town.

Lynn Pace, ULCT 1st Vice President, Holladay City Council Mayor JoAnn Seghini, ULCT Treasurer, Midvale City Mayor Ted Eyre, ULCT Board Member, Murray City

### COUNTY PROPOSITION #6 - EMIGRATION CANYON

# ARGUMENT FOR EMIGRATION CANYON METRO TOWNSHIP, CONT.

The choice between the City and Metro Township models is a choice between two levels of local government. The City Council has more authority to tax (property and sales tax plus utilities and telecommunications), and to opt out of the MSD in 2017 if if makes more sense for the canyon to self-provide or subcontract for these services. In the Township model, the Township Council can levy sales tax, but not utility or telecommunications taxes. If the voters decide to stay with the MSD, that is the body that can levy property taxes for services (and the chair of the Council is on the MSD board). A Metro Township Council does not have property tax authority. The City model gives more power and flexibility to the local government. The Metro Township limits that power. I support the more limited form of local government and the voter decision on the MSD. This would be a 'Metro Township' vote on Question 1 and a 'Yes' vote on Question 2 on this ballot.

Dr. Cynthia Furse Emigration Canyon Resident

### ARGUMENT FOR EMIGRATION CANYON CITY, CONT.

Some argue that your area has insufficient revenue to provide city services or that forming a city/town will just impose another layer of government. Logic dictates that regardless of how you receive services—service district, city, or county—the costs are borne by the service recipients. Municipal tax burdens in cities that have incorporated within Salt Lake County in the last 40 years (ie. Taylorsville, Cottonwood Heights) are lower than the tax burdens on residents of the unincorporated county. The imposition of discreet taxes by multiple taxing districts (ie. UPD, UFA, the new Municipal Services District) exceed what those same services would be in a city/town. Instead of combining resones across the county for services, your locally elected mayor and council can focus on local service priorities in your neighborhood.

In conclusion, incorporating as a city/town best provides accountability by electing local officials who are vested in the community to make decisions about how to utilize local taxes. Incorporating as a city also provides the opportunity to identify the best way to provide municipal services, to control local planning and zoning, and preserve your sense of identity.

Vote to incorporate as a city/town.

Lynn Pace, ULCT 1st Vice President, Holladay City Council Mayor JoAnn Seghini, ULCT Treasurer, Midvale City Mayor Ted Eyre, ULCT Board Member, Murray City

### COUNTY PROPOSITION #6 - EMIGRATION CANYON

Question 2: If the majority of voters voting in this election vote to incorporate as a metro township, shall the metro township be a metro township, with limited municipal powers, that is included in a municipal services district?

☐ Yes

□ No

### ARGUMENT FOR JOINING MUNICIPAL SERVICES DISTRICT

Ballot question #2 asks if your community should be in the Municipal Services District (MSD). Emigration Canyon residents need to vote YES on ballot question #2.

The MSD will be using the same employees and providing the same services that you currently enjoy. It will be owned by the entities that vote for inclusion. Without the MSD, Emigration Canyon leaders will be required to secure municipal services shortly after they are elected. The best and least expensive option is to join the MSD. The MSD is a local service district where communities pool sales tax revenue and then make servicing decisions. Emigration Canyon will have an elected official, who sives in Emigration Canyon, on this board to help make decisions. Salt Lake County intends to transfer all remaining unincorporated revenues to the MSD. This means that you will still have the economies of scale and revenue that comes from large entities. By voting VES on question #2, you will continue to receive the same great services you are now, and share revenues with other communities.

With the current funding model, 100% of your municipal services are paid by sales tax. Sales tax will continue to pay for all of your services without requiring additional revenues, if you are part of the MSD. If you decide not to belong to the MSD, your only option to match the revenues to expenditures would be to cut services. The great thing about the MSD is that you get the advantages of large entities within the remaining unincorporated areas. You will not need to cut services if you join the MSD. The alternative options for municipal services are to: 1) Contract with the MSD surrounding cities or private entities—this option will need to be negotiated and Emigration Carnyon will be contracting without ownership rights. The cost may be more than your current sales tax revenues. 2) Self-provide municipal services—Emigration Carnyon could hire employees, maintain assets, and assume liability. The cost would likely be more than your current sales tax revenues.

Whether you vote to become a city or a metro township on question #1, Emigration Canyon can still be in the MSD and pool revenues and share services, just like you are doing now with Salt Lake County. This includes the benefits of economies of scale, shared staff, and better purchasing power from a large service provider. You will have local control and representation, as well as having ownership in the MSD. No matter your vote on question #1, you can still vote YES on question #1, you can still vote YES

Michael Jensen, Salt Lake County Council Aimee Winder Newton, Salt Lake County Council

# ARGUMENT AGAINST JOINING MUNICIPAL SERVICES DISTRICT

No argument submitted.

### COUNTY PROPOSITION #6 - COPPERTON

Question 2: If the majority of voters voting in this election vote to incorporate as a metro township, shall the metro township be a metro township, with limited municipal powers, that is included in a municipal services district?

☐ Yes

□ No

### ARGUMENT FOR JOINING MUNICIPAL SERVICES DISTRICT

Ballot question #2 asks if your community should be in the Municipal Services District (MSD). Copperton residents need to vote YES on ballot question #2.

The MSD will be using the same employees and providing the same services that you currently enjoy. It will be owned by the entities that vote for inclusion. Without the MSD, Copperton leaders will be required to secure municipal services shortly after they are elected. The best and least expensive option is to join the MSD. The MSD is a local service district where communities pool sales tax revenue and then make servicing decisions. Copperton will have an elected official, who lives in Copperton, on this board to help make decisions. Salt Lake County intends to transfer all remaining unincorporated revenues to the MSD. This means that you will still have the economies of scale and revenue that comes from large entities. By voting YES on question #2, you will continue to receive the same great services you are now, and share revenues with other communities.

With the current funding model, 100% of your municipal services are paid by sales tax. Sales tax will continue to pay for all of your services without requiring additional revenues, if you are part of the MSD. If you decide not to belong to the MSD, your only option to match the revenues to expenditures would be to cut services. The great thing about the MSD is that you get the advantages of large entities within the remaining unincorporated areas. You will not need to cut services if you join the MSD. The alternative options for municipal services are to: 1) Contract with the MSD, surrounding cities or private entities: this option will need to be negotiated and Copperton will be contracting without ownership rights. The cost hay be more than your current sales tax revenues. 2) Self-provide municipal services – Copperton could hire employees, maintain assets, and assume liability. The cost would likely be more than your current sales tax revenues.

Whether you vote to become a town or a metro township on question #1, Copperton can still be in the MSD and pool revenues and share services, just like you are doing now with Salt Lake County. This includes the benefits of economies of scale, shared staff, and better purchasing power from a large service provider. You will have local control and representation, as well as having ownership in the MSD. No matter your vote on question #1, you can still vote YES on question #2.

Michael Jensen, Salt Lake County Council Aimee Winder Newton, Salt Lake County Council

# ARGUMENT AGAINST JOINING MUNICIPAL SERVICES DISTRICT

No argument submitted.

### COUNTY PROPOSITION #6

### UNINCORPORATED SALT LAKE COUNTY ISLAND NO. 1

Question: Shall the unincorporated island bounded by that portion of unincorporated Salt Lake County known as Lots 9-16, Curtis Subdivision No. 4 (7450 South), and including that area between Cottonwood Heights City and Sandy City between approximately Union Park Neroue (1300 East) to Cabaltero Drive (1770 East) including that area within the right of way of Creek Road; excepting any areas already included within the nunicipal boundaries of Sandy City and Cottonwood Heights City, Utah labeled as Unincorporated Salt Lake County Island No. 1 on the enclosed map be annexed by Cottonwood Heights City or remain unincorporated?

☐ Annex Into Cottonwood Heights City

☐ Remain an Unincorporated Area

### ARGUMENT FOR ANNEXATION INTO COTTONWOOD HEIGHTS CITY

Salt Lake County has grown rapidly over the past thirty years. It has changed from large areas of open space and pockets of population, to cities growing into each other and the unincorporated areas shrinking into small islands and townships.

That development pattern has led to a patchwork of laws and a host of governance challenges. Community Preservation is the result of an unprecedented, yearlong effort by residents from across the Salt Lake Valley to create a stronger future for Salt Lake County, it will help put an end to a debate that pits neighbor against neighbor and it will help all communities within the County have stability. It will also help position Salt Lake County to deal more effectively with regional service and economic development issues that affect us all.

and economic development issues that alread as an An important element to Community Preservation is self-determination. Residents of existing townships will decide their own local government by choosing to become either a city or a metro township. They will also choose whether to join a Municipal Services District, which will manage the budget, revenue and expenses, and the delivery of municipal services for the metro townships and unincorporated areas of Salt Lake County. There are pros and cons to both the metro township model and incorporation. It is my strong recommendation that residents of current townships seriously consider their options.

Residents in unincorporated islands will choose whether to annex into an adjacent city or retain their current unincorporated status. Each island will vote on its own. I strongly urge residents of unincorporated islands to annex into their adjacent city. These areas are surrounded entirely by one or more municipalities, which creates major challenges for the delivery of municipal services. It is not efficient for a snow plow to travel across the County to plow only a few blocks. Unfortunately, this is currently the case for most of these small islands. The numbers show that residents of the islands that vote to join an adjacent city will actually experience a tax decrease. Moreover, the patchwork of islands poses many accountability challenges. Decisions made by the municipal leaders surrounding these communities affect these residents. These residents have a right to have a say in their own community.

I am optimistic that Community Preservation will move our valley forward and prepare us for the next stage of development. I encourage you to seriously consider your options and mail-in your ballot by November 2nd.

Senator Wayne Niederhauser President of the Utah Senate

### ARGUMENT TO REMAIN AN UNINCORPORATED AREA

No argument submitted.

### COUNTY PROPOSITION #6 UNINCORPORATED SALT LAKE COUNTY ISLAND NO. 15 (WILLOW CREEK)

### ARGUMENT FOR ANNEXATION INTO SANDY CITY, CONT.

etc.) than if you lived in either of the neighboring cities of Sandy or Cottonwood Heights. This includes all property taxes, franchise taxes, and fees. Since the formation of the UFA, UPD, and now MSD beginning 10 years ago, costs of municipal services in the unincorporated islands have risen substantially.

No one who supports or has exercised their right to annex has made that choice based on dissatisfaction with Salt Lake County. The County has been in a difficult spot and may have made the best possible decisions to contain costs. But the fact remains that one pays a significant tax premium to live in an unincorporated island. Voting for Status Quo means opting to pay much more for municipal services. Some may feel it's worth it. But let's not forget that a resident choosing annexation still lives in Salt Lake County and still receives the generous benefits of certain County-wide services (like libraries and senior centers) and representation. One isn't seceding from Salt Lake County.

Wherever you live in the islands, chances are good that you may know or live close to someone who annexed to a city over the past year. Annexations took place widely throughout the Granite, Williow Creek, and Sandy areas. Why not reach out to your nelighbors and discuss their experiences? In many ways, they probably haven't noticed any change at all. Their neighborhood cohesiveness and character is surely unchanged. But if they annexed prior December 31st last year, they received a welcome reduction in taxes on the Property Tax Notice they received in July, and many residents report a noticeable increase in the services they receive. Lower taxes, better services, and responsive local governance combined with continued county representation and key services equals a good deal for the islands.

Cyndi Sharkey Willow Creek resident who participated in the annexation of 190 homes to Sandy City in 2014

### ARGUMENT TO REMAIN AN UNINCORPORATED AREA, CONT.

- Sandy City already has a debt1 do not want to take on. (Plus a pending new "Sales Tax Revenue Bond" to build the new Hale Center Theater of \$46.5 million. Hale Theater would lease it from Sandy.)
- 8. We have excellent public services from the county, and the county workers I have dealt with are friendly, helpful and efficient. We wouldn't benefit from a change.

I have lived in Willow Creek since 1971 and have NO complaints about services. I have enjoyed my neighborhood and ools--So where is the necessity to change?

THE GRASS IS NOT GREENER ON THE OTHER SIDE OF THE ROAD!!

KEEP WILLOW CREEK UNIQUE!

Cindy Dechart Willow Creek Resident

# COUNTY PROPOSITION #6

# UNINCORPORATED SALT LAKE COUNTY ISLAND NOS. 20 - 34 (GRANITE)

Question: Shall the unincorporated island bounded by [streets forming boundaries], excepting any areas aiready included within the municipal boundaries of Sandy City, Utah labeled as Unincorporated Salt Lake County Island No.\* on the enclosed map to be annexed by Sandy City or remain unincorporated?

- Annex into Sandy City
- ☐ Remain an Unincorporated Area

\*Note: Voters residing in these unincorporated islands should refer to the ballot they receive in the mail for the number of the unincorporated island in which they reside, the description of the island and a map of that island. Maps and descriptions of the thirty nine islands may also be found at <a href="https://www.slco.org/community-preservation/Maps">www.slco.org/community-preservation/Maps</a>.

### ARGUMENT FOR ANNEXATION INTO SANDY CITY

- VOICE: We believe Granite residents will have a greater voice in local government by annexing into Sandy City rather than maintaining split communication lines between two different municipalities.
  - We believe that one united Granite Community in Sandy is preferable to two divided voices in representing our
  - Residents of Sandy channel their views and needs to Mayor Dolan (by calling the Mayor's office, Sandy City officials, their City Council Representative Kris Coleman, or through Neighborhood Coordinators).
  - Residents of unincorporated SLCo channel their views and needs to Mayor McAdams through a similar process, but instead of Neighborhood Coordinators, they are represented by the Granite Community Council ("GCC").
  - Rather than fighting against annexation into Sandy out of fear of the unknown, we would like to fight to make sure the Granite Community has a united voice in Sandy.
- 2. IDENTITY: We believe annexation is the best way to "preserve, protect and enhance" the unique history and of the Granite community.
  - Sandy City is willing to help Granite maintain its unique character and history, including possibly doing some or all
    - Identify and recognize historical boundaries of the Granite area.
    - Create and place unique street signs identifying the streets that are within the historic Granite area;

# ARGUMENT TO REMAIN AN UNINCORPORATED AREA

In my seven years of working on the Granite Community Council, I have listened to many residents about their concerns and worked on many issues for our residents, both with Sait Lake County and with Sandy City. The overriding concern of most residents has been planning and zoning issues, specifically any plans to increase housing density on properties near their homes.

density on properties near their homes.

I have attended numerous planning commission meetings with both the County and Sandy City and subsequent meetings with the County Council and Sandy City Council regarding proposels to rezone property.

In my experience, both the County Planning Commission and County Council members have demonstrated by their demeanor, their words, and their decisions that they listen to residents and actually care about residents' needs and

concerns.

Unfortunately, I haven't experienced this same level of listening, caring, and decision-making from Sandy City's Planning Commission and City Council. I have attended many meetings during which large numbers of residents have stood up and explained their concerns, nearly all of them in opposition to a planned rezone or other action. Nearly all of the decisions have been unanimuously against whatever the residents pleaded for.

Most residents of Granite want to maintain the rural charm of Granite, with low density housing, no sidewalks, and no

It is natural for a city to want to develop higher densities, if only to gain in population and revenue. Residents need to

NOTES:

NOTES:

40



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# VOTER INFORMATION PAMPHLET

Community Preservation Special Election November 3, 2015

The arguments for or against a ballot proposition are the opinions of the authors.

# COMMUNITY PRESERVATION INFORMATION

Website: slco.org/community-preservation/ Email: communitypreservation@slco.org Phone (385) 468-7199

### FINANCIAL INFORMATION

A financial study was conducted to analyze the numbers that apply to the decisions facing township and unincorporated island voters this fall. Salt Lake County, through a competitive bid process, awarded the financial analysis contract to Zions Bank Public Finance. An experienced team collected data from the Utah Tax Commission and other agencies to put together an accurate picture of current costs and revenues for municipal services. That report is available at:

http://slco.org/community-preservation/financial-information/.

If you would like to receive this pamphlet in Spanish, please call 385-468-8683, or email votebymail@slco.org.
(Si desea recibir este parfieto in español, por favor llame a 385-458-8683, o envie correo electrónico a votebymail@slco.org.)

In order to comply with Section 203 of the Federal 2006 Voting Rights Act, Salt Lake County is required to offer all election-related materials in both Spanish and English.

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# **Detailed Comparison Chart: Unincorporated Island Options**

This comparison chart displays details about the differences between unincorporated islands as they currently exist within the structure of Salt Lake County, and the two options unincorporated island voters will choose between in the November Community Preservation election. Those two options are: (1) Vote to remain an unincorporated island, or (2) Vote to annex to a neighboring city.

Question	Currently	Based on vote by the people in November 201	
	Existing Unincorporated Island Status	Unincorporated Island Option	Annex to an Eligible City Option (process and timeline determined by SL County Council and annexing city)
Who makes planning & zoning decisions and enacts local ordinances?	County Council	County Council	City Council
Who makes property tax decisions?	County Council	County Council	City Council
Who makes local sales tax decisions?	County Council	County Council	City Council
Who makes utility franchise tax decisions? *See below	Counties are not authorized to impose a utility franchise tax.	Counties are not authorized to impose a utility franchise tax.	City Council
Who regulates business licenses & permits?	County Council	County Council	City Council
Who provides police services?	Unified Police Department (UPD) - provider (The special service area is SLVLESA)	Unified Police Department (UPD)	Police service will be provided by whichever service the city currently uses.
Who provides fire & emergency services?	Unified Fire Authority (UFA) - provider (The special service area is the UFSA)	Unified Fire Authority (UFA)	Fire service will be provided by whichever service the city currently uses.

UFSA)	uses.
A-1	•
*City residents and unincorporated county residents pais allowed by the federal government, by way of the Ca	by a right-of-way franchise fee on their cable bill. The fee

Question	Currently	Based on vote by the people in November 2015	
	Existing Unincorporated Island Status	Unincorporated Island Option	Annex to an Eligible City Option (process and timeline determined by SL County Council and annexing city)
Who provides trash/ recycling pick up services?	Wasatch Front Waste & Recycling District	Wasatch Front Waste & Recycling District	Wasatch Front Waste & Recycling District - Withdrawal from this district to have trash/ recycling services provided by another entity is only possible through Salt Lake County Council resolution.
Part of the Municipal Services District (MSD)?	Services are currently provided by Salt Lake County, soon to be the MSD	Yes	No
Who provides municipal and public works services like storm drains, snow removal, code enforcement, street lights, building permitting? (Currently provided by SL County)	Salt Lake County Township Services and Public Works	Municipal Services District (MSD), using county staff	The city that the previously unincorporated area annexes into will provide services.
Who has budgeting authority for local municipal services?	County Council	Municipal Services District (MSD) Board	City Council
Who is our local mayor and legislative council?	County Mayor and County Council	County Mayor and County Council	City Mayor and City Council

### What is the Municipal Services District (MSD)?







Managed by a Board of Trustees, composed of locally elected council members Metro Township: MSD Board has budgeting authority. If metro townships choose to not be in the MSD, the metro township council has budgeting authority.

<u>Cities:</u> For those who remain in the MSD, the MSD Board has budgeting authority, except for utility franchise taxes and local property taxes. If the city council opts out of the MSD, the city council will have full budgeting authority.

### Beginning Jan. 2017 the board will consist of:



Each Metro Township Council Chair



City Council



2 County Council Reps



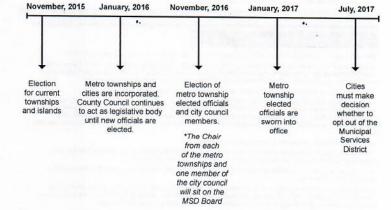
as District Executive

MSD Board of Trustees members will have weighted votes based on their community's population.

### **GLOSSARY OF BALLOT TERMS**

- "(Insert corresponding township name) Planning Township" means the current township in which you live.
- "Metro township" means the planning township in which you currently live governed by a new form of local government.
- "Limited municipal powers" means a metro township which relies on a municipal services district to provide public works services instead of the metro township directly providing those services.
- "Included in a municipal services district" means to be a member of a district that will provide municipal services, such as road maintenance, street lights, storm drains, snow removal, animal services, and other services, comparable to services residents currently receive from Salt Lake County.
- "Unincorporated island" means the current area in which you live that is completely surrounded by one or more cities.
- "Annex" means to join a neighboring city.

### TIMELINE



12

### COUNTY PROPOSITION #6 - MILLCREEK

Question 2: If the majority of voters voting in this election vote to incorporate as a metro township, shall the metro township be a metro township, with limited municipal powers, that is included in a municipal services district?

□ Yes

□ No

# ARGUMENT FOR JOINING MUNICIPAL SERVICES DISTRICT

Ballot question #2 asks if your community should be in the Municipal Services District (MSD). Millcreek residents should vote YES on ballot question #2.

vote YES on ballot question #2.

The MSD will be using the same employees and providing the same services that you currently enjoy. It will be owned by the entities that vote for inclusion. Without the MSD, Millcreek leaders will be required to secure municipal services shortly after they are elected. The best and least expensive option is to join the MSD. The MSD is a local service district where communities pool sales tax revenue and then make servicing decisions. Millcreek will have an elected official, who lives in Millcreek, on this board to help make decisions. The votes on the MSD will be weighted by population on Millcreek will have a large representation on the MSD board. Salt Lake County intends to transfer all remaining unincorporated revenues the MSD. This means that you will still have the economies of scale and revenue that comes from large entities. By voting YES on question #2, you will continue to receive the same great services you are now, and share revenues with other communities.

With the current funding model, 100% of your municipal services are paid by sales tax. Sales tax will continue to pay for all of your services without requiring additional revenues, if you are part of the MSD. According to the Zions Bank fiscal analysis, Millcreek is getting a good deal on municipal services by pooling them with other unincorporated areas. The alternative options for municipal services are to: 1) Contract with the MSD, surrounding cities or private entities: this option will need to be negotiated and Millcreek will be contracting without ownership rights. The cost may be more than your

### ARGUMENT AGAINST JOINING MUNICIPAL SERVICES DISTRICT

First, remember that everyone is supposed to vote on question 2, regardless of how you vote on question 1.

Question 2 is about how Millcreek will provide municipal services in the future.

"Municipal services" are things cities usually provide for their citizens, like snow removal, street repair, animal services, streetlights, storm drains, local parks, planning, zoning, and encouraging the growth of local businesses.

Starting in 2017, Milloreek will have its own local government that will need to provide municipal services. The services will be paid for by local taxes that have previously been going to Salt Lake County's municipal services fund.

The Municipal Services District or "MSD" is one way for new cities and metro townships to provide municipal services. The MSD's member communities will be required to pay all their sales tax revenues over to the MSD, and the MSD will provide the services to those communities.

The MSD will be governed by a board of trustees. Each area that is in the MSD will have a representative on the board. The board members' votes will be weighted in proportion to the population of the area they represent.

If Millicreek joined the MSD, our taxes would be pooled with taxes from the other members (most likely Magna, Kearns, White City, Emigration Canyon, Copperton, plus any remaining unincorporated "islands"). Millcreek would be the largest contributor of taxes, but we would have a minority vote on the board. The MSD would be our only source for municipal services and we would have a minority vote in its management.

We encourage you to vote against the MSD. Voting 'no' will allow Millicreek to keep control of how Millicreek's taxes are spent. It will put spending decisions in the hands of representatives elected only by Millicreek voters.

Voting "no" doesn't mean we reject the whole idea of the MSD. Even if we are not a permanent member of the MSD, the

# COUNTY PROPOSITION #6 - MILLCREEK

# ARGUMENT FOR JOINING MUNICIPAL SERVICES DISTRICT, CONT.

current sales tax revenues, 2) Self provide municipal services – Millcreek could hire employees, maintain assets, and assume liability. The cost would likely be more than your current sales tax revenues.

assume inability. The cost would alkely be finde than your current sales tax revenues.

Whether you vote to become a city or a metro township on question #1, Millcreeke can still be in the MSD and pool revenues and share services, just like you are doing now with Salt Lake County. This includes the benefits of economies of scale, shared staff, and better purchasing power from a large service provider. You will have local control and representation, as well as having ownership in the MSD. No matter your vote on question #1, you can still vote YES on question #2.

Michael Jensen, Salt Lake County Council Aimee Winder Newton, Salt Lake County Council

# ARGUMENT AGAINST JOINING MUNICIPAL SERVICES DISTRICT, CONT.

new Millcreek government will probably offer to hire the MSD to provide many of our municipal services (for example,

there's no need to buy new snowplows and hire new drivers).

Millicreek's new government will be shopping for quality services at a fair price. The MSD will need Millicreek's business to increase its economies of scale and reduce costs for everyone. It can be a "win-win" relationship. Millicreek can be a customer of the MSD – not a captive.

Milicreek has a strong economy. Salt Lake County's fiscal report shows that Milicreek is already paying more in taxes than the cost of our services. We can afford to stand on our own. We should take this historic opportunity to do so.

- Millcreek's economy is more than strong enough for us to stand on our own.
- Millcreek can hire the MSD and have economies of scale without being locked in.
- Millicreek shouldn't put our local services under control of a board on which we have a minority vote.
- Millicreek shouldn't pool our local taxes with other communities
   Please vote "no" on the Municipal Services District.

Fred Healey Susan Lawrence Hugh Matheson

Aimee McConkie Jeff Silvestrini Millcreek Residents

# COUNTY PROPOSITION #6 - KEARNS

Question 2: If the majority of voters voting in this election vote to incorporate as a metro township, shall the metro township be a metro township, with limited municipal powers, that is included in a municipal services district?

□ Yes

□ No

# ARGUMENT FOR JOINING MUNICIPAL SERVICES DISTRICT

Ballot question #2 asks if your community should be in the Municipal Services District (MSD). Kearns residents need to vote YES on ballot question #2.

Vote YES on ballot question #2.

The MSD will be using the same employees and providing the same services that you currently enjoy, It will be owned by the entities that vote for inclusion. Without the MSD, Kearns leaders will be required to secure municipal services shortly after they are elected. The best and least expensive option is to join the MSD. The MSD is a local service district where communities pool sales tax revenue and then make servicing decisions. Kearns will have a lected official, who lives in Kearns, on this board to help make decisions. Salt Lake County intends to transfer all remaining unincorporated revenues to the MSD. This means that you will still have the economies of scale and revenue that comes from large entities. By voting YES on question #2, you will continue to receive the same great services you are now, and share revenues with other communities.

With the current funding model, 100% of your municipal services are paid by sales tax. Sales tax will continue to pay for With the current funding model, 100% of your municipal services are paid by sales tax. Sales tax will continue to pay for all of your services without requiring additional revenues, if you are part of the MSD. If you decide not to belong to the MSD, your only option to match the revenues to expenditures would be to out services. The great thing about the MSD that you get the advantages of large entities within the remaining unincorporated areas. You will not need to cut services if you join the MSD. The alternative options for municipal services are to: 1) Contract with the MSD, surrounding cities or private entities—this option will need to be negotiated and Kearns will be contracting without ownership rights. The cost may be more than your current sales tax revenues. 2) Self-provide municipal services. Kearns could knite employees, maintain assets, and assume liability. The cost would likely be more than your current sales tax revenues.

Whether you vote to become a city or a metro township on question #1, Kearns can still be in the MSD and pool revenues whether you vote to become a city or a meur township on question #1, Nearins can suit be in the mobiland poor revenues and share services, just like you are doing now with Salt Lake County. This includes the benefits of economies of scale, shared staff, and better purchasing power from a large service provider. You will have local control and representation, as well as having ownership in the MSD. No matter your vote on question #1, you can still vote YES on question #2.

Michael Jensen, Salt Lake County Council

Aimee Winder Newton, Salt Lake County Council

### UMENT AGAINST JOINING MUNICIPAL SERVICES DISTRICT

No argument submitted

# COUNTY PROPOSITION #6 - MAGNA

Question 1: Shall "Magna Planning Township" be incorporated as a metro township "Magna Metro Township" or as the city of "Magna City?

☐ Magna Metro Township

☐ Magna City

# ARGUMENT FOR MAGNA METRO TOWNSHIP

This election season voters are asked to choose a new governing option for Salt Lake County's six townships. There have been concerns about why there is no 'status quo' option on the ballot. Many residents like the high quality and efficient municipal services that Salt Lake County provides and want those services to continue. The closest thing to "status quo" is to be a Metro Township and join the Municipal Services District.

One of the reasons for this election is because for the last 30 years cities in Salt Lake Valley have been chipping away at the financial stability of unincorporated areas through annexations and incorporations. When a new commercial development is built, with increased sales tax revenues, it usually takes title time for a neighboring city to steal the development wavy by offering financial and other annexation incentives to the business owners — this takes away an unincorporated community's ability to be economically self-sustaining. Voting for a Metro Township provides unincorporated communities boundary protection and gives them access to Salt Lake County's excellent existing municipal services, through the Municipal Services District, which means established and experienced delivery, adequate vehicles and other resources, and a pool of dedicated public servants.

Voting for a Metro Township gives voters a chance to test-drive a more formal kind of local government – like putting a toe in the water – without taking the plunge with a full city status. If it works, and there is good reason in the future to become

### ARGUMENT FOR MAGNA CITY

My name is LaDell Bishop and I will be voting to be a City.

On November 3rd of this election year the citizens of the unincorporated areas of Salt Lake County will have to make a choice. Are we going to be a metro township or a city? As for myself I will be voting for city.

Both sides have their own pro and con sides and I believe that all details will have to be carefully thought out. One detail is that a city will be able to impose a utility franchise tax and property taxes if its leaders choose to do so. This is so that the newly formed city can support itself, giving the residents full local power over its revenues. A metro township will have to rely on the County as we have done in the past. However I also believe that we have the people in our community that will stand up and make this happen.

The idea of a Metro Township is a new concept of local government and has not really been tried before, but a city has. People in our community have been talking about becoming a city for a long time. Well now is our chance to do just that and we can. We can also keep the great services that we now have with the county as long as we stay with the Municipa Services District (MSD), the UPD and the UFA. Doing this will help us keep costs down.

Our leaders will consist of 5 members, 4 will be council members and 1 will be the council chair or mayor. The mayor will be a part of a Legislative body or Council, sitting on the boards that decide the quality of our local services. All 5 members will be from our own city and will be elected directly from our own areas. As I have stated, staying with the MSD is to our benefit, due to the fact that the more cities that are part of the MSD the more we can pool revenue together and that's how

### COUNTY PROPOSITION #6 - WHITE CITY

Question 1: Shall "White City Planning Township" be incorporated as a metro township "White City Metro Township" or as the city of "White City?"

☐ White City Metro Township

☐ White City

# ARGUMENT FOR WHITE CITY METRO TOWNSHIP

This election season voters are asked to choose a new governing option for Salt Lake County's six townships. There have been concerns about why there is no "status quo" option on the ballot. Many residents like the high quality and efficient municipal services that Salt Lake County provides and want those services to continue. The closest thing to "status quo" is to be a Metro Township and join the Municipal Services District (MSD).

Ballot question #2 asks if your community should be in the Municipal Services District (MSD). White City residents need to vote YES on ballot question #2.

vote YES on ballot question #2.

The MSD will be using the same employees and providing the same services that you currently enjoy, it will be owned by the entities that vote for inclusion. Without the MSD, White City leaders will be required to secure municipal services shortly after they are elected. The best and least expensive option is to join the MSD. The MSD is a local service district where communities pool sales tax revenue and then make servicing decisions. White City will have an elected official, who lives in White City, on this board to help make decisions. Salt Lake County intends to transfal iremaining unincorporated revenues to the MSD. This means that you will still have the economies of scale and revenue that comes from large entities. By voting YES on question #2, you will continue to receive the same great services you are now, and share revenues with other communities.

With the current funding model, 100% of your municipal services are paid by sales tax. Sales tax will continue to pay for

# ARGUMENT FOR WHITE CITY

"All politics are local."

Your community will choose to incorporate either as a Metro Township or as a traditional city/town. Either choice is a change from "unincorporated county" status quo. We urge you to incorporate as a city/town to ensure local accountability, local control over services, and the full measure of time-tested tools to preserve and enhance your community.

First, the locally elected mayor and city council in a city/town will make all of the decisions. Your elected mayor and council will be your neighbors. They will serve you and be accountable to you.

Conversely in a Metro Township, an elected township council will only have some influence to advocate for county decisions. Instead, the county mayor and county officials will still perform administrative functions. Consequently, a metro township will have only limited local control.

Second, by incorporating as a city or town, you ensure that your community resources will be spent in your community. Utah cities each provide a variety of planning and zoning, utility, cemetery, recreation, traffic and public safety services. Each city approaches these services differently—in the way that works best for them. Some cities provide these services themselves while others contract with other governments and private companies to provide services. Regardless, local officials determine what is best for their communities.

Third, what is a Metro Township? It is an experiment fraught with uncertainty. While a Metro Township will have a Metro Township? It is an experiment fraught with uncertainty. While a Metro Township will have. By state law, Metro Townships will be more reliant on property taxes than cities and towns. As such, Metro Townships will be more reliant on property taxes than cities and towns are. State law requires Metro Townships to hire County officials to perform specified services; cities and towns have discretion to decide the best way to provide those services.

# COUNTY PROPOSITION #6 - WHITE CITY

### ARGUMENT FOR WHITE CITY TOWNSHIP, CONT.

all of your services without requiring additional revenues, if you are part of the MSD. If you decide not to belong to the MSD, your only option to match the revenues to expenditures would be to cut services. The great thing about the MSD is that you get the advantages of large entities within the remaining unincorporated areas. You will not need to cut services if you join the MSD. The alternative options for municipal services are to: 1) Contract with the MSD, surroling cities or private entities—this option will need to be negotiated and White City will be contracting without ownership rights. The cost may be more than your current sales tax revenues. 2) Self-provide municipal services—the City could hire employees, maintain assets, and assume liability. The cost would likely be more than your current sales tax revenues.

Whether you vote to become a city or a metro township on question #1, White City can still be in the MSD and pool revenues and share services, just like you are doing now with Salt Lake County. This includes the benefits of economies of scale, shared staff, and better purchasing power from a large service provider. You will have local control and representation, as well as having ownership in the MSD. No matter your vote on question #1, you can still vote YES on question #2.

Michael Jensen, Salt Lake County Council Aimee Winder Newton, Salt Lake County Council

### ARGUMENT FOR WHITE CITY, CONT.

Some argue that your area has insufficient revenue to provide city services or that forming a city/town will just impose another layer of government. Logic dictates that regardless of how you receive services—service district, city, or county-the costs are borne by the service recipients. Municipal tax burdens in cities that have incorporated within Salt Lake County in the last 40 years (ie. Taylorsville, Cottonwood Heights) are lower than the tax burdens on residents of the unincorporated county. The imposition of discreet taxes by multiple taxing districts (ie. UPD, UFA, the new Municipal Services District) exceed what those same services would be in a city/town. Instead of combining resources across the county for services, your locally elected mayor and council can focus on local service priorities in your neighborhood.

In conclusion, incorporating as a city/town best provides accountability by electing local officials who are vested in the community to make decisions about how to utilize local taxes. Incorporating as a city also provides the opportunity to identify the best way to provide municipal services, to control local planning and zoning, and preserve your sense of identity.

Vote to incorporate as a city/town.

Lynn Pace, ULCT 1st Vice President, Holladay City Council Mayor JoAnn Seghini, ULCT Treasurer, Midvale City Mayor Ted Eyre, ULCT Board Member, Murray City

### COUNTY PROPOSITION #6 - EMIGRATION CANYON

# ARGUMENT FOR EMIGRATION CANYON METRO TOWNSHIP, CONT.

The choice between the City and Metro Township models is a choice between two levels of local government. The City Council has more authority to tax (property and sales tax plus utilities and telecommunications), and to opt out of the MSD in 2017 if it makes more sense for the canyon to self-provide or subcontract for these services. In the Township model, the Township Council can levy sales tax, but not utility or telecommunications taxes. If the voters decide to stay with the MSD, that is the body that can levy property taxes for services (and the chair of the Council is on the MSD board). A Metro Township Council does not have property tax authority. The City model gives more power and fetxibility to the local government. The Metro Township limits that power. I support the more limited form of local government and the voter decision on the MSD. This would be a 'Metro Township' vote on Question 1 and a 'Yes' vote on Question 2 on this ballot.

Dr. Cynthia Furse Emigration Canyon Resident

# ARGUMENT FOR EMIGRATION CANYON CITY, CONT.

Some argue that your area has insufficient revenue to provide city services or that forming a city/town will just impose another layer of government. Logic dictates that regardless of how you receive services—service district, city, or county—the costs are borne by the service recipients. Municipal tax burdens in cities that have incorporated within Salt Lake County in the last 40 years (ie. Taylorsville, Cottonwood Heights) are lower than the tax burdens on residents of the unincorporated county. The imposition of discreet taxes by multiple taxing districts (ie. UPD, UFA, the new Municipal Services District) exceed what those same services would be in a city/town. Instead of combining reconstraines county for services, your locally elected mayor and council can focus on local service priorities in your neighborhood.

In conclusion, incorporating as a city/town best provides accountability by electing local officials who are vested in the community to make decisions about how to utilize local taxes. Incorporating as a city also provides the opportunity to identify the best way to provide municipal services, to control local planning and zoning, and preserve your sense of identity.

Vote to incorporate as a city/town.

Lynn Pace, ULCT 1st Vice President, Holladay City Council Mayor JoAnn Seghini, ULCT Treasurer, Midvale City Mayor Ted Eyre, ULCT Board Member, Murray City

# COUNTY PROPOSITION #6 - EMIGRATION CANYON

Question 2: If the majority of voters voting in this election vote to incorporate as a metro township, shall the metro township be a metro township, with limited municipal powers, that is included in a municipal services district?

☐ Yes

□ No

# ARGUMENT FOR JOINING MUNICIPAL SERVICES DISTRICT

Ballot question #2 asks if your community should be in the Municipal Services District (MSD). Emigration Canyon residents need to vote YES on ballot question #2.

The MSD will be using the same employees and providing the same services that you currently enjoy, It will be owned by the entities that vote for inclusion. Without the MSD, Emigration Carryon leaders will be required to secure municipal services shortly after they are elected. The best and least expensive option is to join the MSD. The MSD is a local service district where communities pool sales tax revenue and then make servicing decisions. Emigration Carryon will have an elected official, who lives in Emigration Carryon, on this board to help make decisions. Salt Lake County intends to transfer all remaining unincorporated revenues to the MSD. This means that you will still have the economies of scale and revenue that comes from large entities. By voting YES on question #2, you will continue to receive the same great services you are now, and share revenues with other communities.

With the current funding model, 100% of your municipal services are paid by sales tax. Sales tax will continue to pay for all of your services without requiring additional revenues, if you are part of the MSD. If you decide not to belong to the MSD, your only option to match the revenues to expenditures would be to cut services. The great thing about the MSD is that you get the advantages of large entities within the remaining unincorporated areas. You will not need to cut services if you join the MSD. The alternative options for municipal services are to: 1) Contract with the MSD, surrounding cities or privale entities—this option will need to be negotiated and Emigration Canyon will be contracting without ownership rights. The cost may be more than your current sales tax revenues. 2) Self-provide municipal services—Emigration Canyon could hire employees, maintain assets, and assume liability. The cost would likely be more than your current sales tax revenues.

Whether you vote to become a city or a metro township on question #1, Emigration Canyon can still be in the MSD and pool revenues and share services, just like you are doing now with Salt Lake County. This includes the benefits of economies of scale, shared staff, and better purchasing power from a large service provider. You will have local control and representation, as well as having ownership in the MSD. No matter your vote on question #1, you can still vote YES on question #2.

Michael Jensen, Salt Lake County Council Aimee Winder Newton, Salt Lake County Council

# ARGUMENT AGAINST JOINING MUNICIPAL SERVICES DISTRICT

No argument submitted.

### COUNTY PROPOSITION #6 - COPPERTON

Question 2: If the majority of voters voting in this election vote to incorporate as a metro township, shall the metro township be a metro township, with limited municipal powers, that is included in a municipal services district?

□ Yes

□ No

### ARGUMENT FOR JOINING MUNICIPAL SERVICES DISTRICT

Ballot question #2 asks if your community should be in the Municipal Services District (MSD). Copperton residents need to vote YES on ballot question #2.

The MSD will be using the same employees and providing the same services that you currently enjoy. It will be owned by the entities that vote for inclusion. Without the MSD, Copperton leaders will be required to secure municipal services shortly after they are elected. The best and least expensive option is to join the MSD. The MSD is a local service district where communities pool sales tax revenue and then make servicing decisions. Copperton will ave an elected official, who lives in Copperton, on this board to help make decisions. Salt Lake County intends to transfer all remaining unincorporated revenues to the MSD. This means that you will still have the economies of scale and reune that comes from large entities. By voting YES on question #2, you will continue to receive the same great services you are now, and share revenues with other communities.

with the current funding model, 100% of your municipal services are paid by sales tax. Sales tax will continue to pay for all of your services without requiring additional revenues, if you are part of the MSD. If you decide not to belong to the MSD, your only option to match the revenues to expenditures would be to cut services. The great thing about the MSD is that you get the advantages of large entities within the remaining unincorporated areas. You will not need cut services if you join the MSD. The alternative options for municipal services are to: 1) Contract with the MSD, surrounding cities or private entities—this option will need to be negotiated and Copperton will be contracting without ownership rights. The cost may be more than your current sales tax revenues. 2) Self-provide municipal services — Copperton could hire employees, maintain assets, and assume liability. The cost would likely be more than your current sales tax revenues.

Whether you vote to become a town or a metro township on question #1, Copperton can still be in the MSD and pool revenues and share services, just like you are doing now with Salt Lake County. This includes the benefits of economies of scale, shared staff, and better purchassing power from a large service provider. You will have local control and representation, as well as having ownership in the MSD. No matter your vote on question #1, you can still vote YES on question #2.

Michael Jensen, Salt Lake County Council Aimee Winder Newton, Salt Lake County Council

### ARGUMENT AGAINST JOINING MUNICIPAL SERVICES DISTRICT

No argument submitted.

# COUNTY PROPOSITION #6

### UNINCORPORATED SALT LAKE COUNTY ISLAND NO. 1

Question; Shall the unincorporated island bounded by that portion of unincorporated Salt Lake County known as Lots 9-16, Curtis Subdivision No. 4 (7450 South), and including that area between Cottonwood Heights City and Sandy City between approximately Union Park Avenue (1300 East) to Caballero Drive (1770 East) including that area within the right of way of Creek Road; excepting any areas alroady included within the municipal boundaries of Sandy City and Cottonwood Heights City, Utah labeled as Unincorporated Salt Lake County Island No. 1 on the enclosed map be annexed by Cottonwood Heights City or remain unincorporated?

C Annex into Cottonwood Heights City

☐ Remain an Unincorporated Area

### ARGUMENT FOR ANNEXATION INTO COTTONWOOD HEIGHTS CITY

Salt Lake County has grown rapidly over the past thirty years. It has changed from large areas of open space and pockets of population, to cities growing into each other and the unincorporated areas shrinking into small islands and townships.

That development pattern has led to a patchwork of laws and a host of governance challenges. Community Preservation is the result of an unprecedented, yearlong effort by residents from across the Salt Lake Valley to create a stronger future for Salt Lake County, it will help put an end to a debate that pits neighbor against neighbor and it will help all communities within the County have stability. It will also help position Salt Lake County to deal more effectively with regional service and economic development issues that affect us all.

An important element to Community Preservation is self-determination. Residents of existing townships will decide their own local government by choosing to become either a city or a metro township. They will also choose whether to join a Municipal Services District, which will manage the budget, revenue and expenses, and the delivery of municipal services for the metro townships and unincorporated areas of Salt Lake County. There are pros and cons to both the metro township model and incorporation. It is my strong recommendation that residents of current townships seriously consider their options.

their options.

Residents in unincorporated Islands will choose whether to annex into an adjacent city or retain their current unincorporated status. Each island will vote on its own. I strongly urge residents of unincorporated Islands to annex into their adjacent city. These areas are surrounded entirely by one or more municipalities, which creates major challenges for the delivery of municipal services. It is not efficient for a snow plow to travel across the County to plow only a few blocks. Unfortunately, this is currently the case for most of these small islands. The numbers show that residents of the islands that vote to join an adjacent city will actually experience a tax decrease. Moreover, the patchwork of islands poses many accountability challenges. Decisions made by the municipal leaders surrounding these communities affect these residents. These residents have a right to have a say in their own community.

I am optimistic that Community Preservation will move our valley forward and prepare us for the next stage of development. I encourage you to seriously consider your options and mail-in your ballot by November 2nd.

Senator Wayne Niederhauser President of the Utah Senate

### ARGUMENT TO REMAIN AN UNINCORPORATED AREA

No argument submitted.

# COUNTY PROPOSITION #6 UNINCORPORATED SALT LAKE COUNTY ISLAND NO. 15 (WILLOW CREEK)

### ARGUMENT FOR ANNEXATION INTO SANDY CITY, CONT.

etc.) than if you lived in either of the neighboring cities of Sandy or Cottonwood Heights. This includes all property taxes, franchise taxes, and fees. Since the formation of the UFA, UPD, and now MSD beginning 10 years ago, costs of municipal services in the unincorporated islands have risen substantially.

No one who supports or has exercised their right to annex has made that choice based on dissatisfaction with Salt Lake County. The County has been in a difficult spot and may have made the best possible decisions to contain costs. But the fact remains that one pays a significant tax premium to live in an unincorporated island. Voting for Status Quo means oping to pay much more for municipal services. Some may feel it's worth it. But let's not forget that a resident choosing annexation still lives in Salt Lake County and still receives the generous benefits of certain County-wide services (like libraries and senior centers) and representation. One isn't seceding from Salt Lake County.

libranes and senior centers) and representation. One isn't seceding from Salt Lake County.

Wherever you live in the islands, chances are good that you may know or live close to someone who annexed to a city over the past year. Annexations took place widely throughout the Granite, Willow Creek, and Sandy areas. Why not reach out to your neighbors and discuss their experiences? In many ways, they probably haven't noticed any change at all. Their neighborhood cohesiveness and character is surely unchanged. But if they annexed prior to December 31st last year, they received a welcome reduction in taxes on the Property Tax Notice they received in July, and many residents report a noticeable increase in the services they receive. Lower taxes, better services, and responsive local governance combined with continued county representation and key services equals a good deal for the islands.

Cyndi Sharkey Willow Creek resident who participated in the annexation of 190 homes to Sandy City in 2014

# ARGUMENT TO REMAIN AN UNINCORPORATED AREA, CONT.

- Sandy City already has a debt I do not want to take on. (Plus a pending new "Sales Tax Revenue Bond" to build the new Hale Center Theater of \$46.5 million. Hale Theater would lease it from Sandy.)
- We have excellent public services from the county, and the county workers I have dealt with are friendly, helpful and efficient. We wouldn't benefit from a change.

I have lived in Willow Creek since 1971 and have NO complaints about services. I have enjoyed my neighborhood and schools—So where is the necessity to change?

THE GRASS IS NOT GREENER ON THE OTHER SIDE OF THE ROAD!!

KEEP WILLOW CREEK LINIOLIEI

Cindy Dechart w Creek Resident

### COUNTY PROPOSITION #6

# UNINCORPORATED SALT LAKE COUNTY ISLAND NOS. 20 - 34 (GRANITE)

Question: Shall the unincorporated island bounded by [streets forming boundaries], excepting any areas already included within the municipal boundaries of Sandy City, Utah labeled as Unincorporated Salt Lake County Island No.\* on the enclosed map to be annexed by Sandy City or remain unincorporated?

- ☐ Annex into Sandy City
- ☐ Remain an Unincorporated Area

\*Note: Voters residing in these unincorporated islands should refer to the ballot they receive in the mail for the number of the unincorporated island in which they reside, the description of the Island and a map of that island. Maps and descriptions of the thirty nine islands may also be found at <a href="https://www.slco.org/community-preservation/Maps">www.slco.org/community-preservation/Maps</a>.

### ARGUMENT FOR ANNEXATION INTO SANDY CITY

<u>VOICE</u>; We believe Granite residents will have a greater voice in local government by annexing into Sandy City rather than maintaining split communication lines between two different municipalities.

We believe that one united Granite Community in Sandy is preferable to two divided voices in representing our

- Residents of Sandy channel their views and needs to Mayor Dolan (by calling the Mayor's office, Sandy City officials, their City Council Representative Kris Coleman, or through Neighborhood Coordinators).
- Residents of unincorporated SLCo channel their views and needs to Mayor McAdams through a similar proc but instead of Neighborhood Coordinators, they are represented by the Granite Community Council ("GCC").
- Rather than fighting against annexation into Sandy out of fear of the unknown, we would like to fight to make sure the Granite Community has a united voice in Sandy.
- 2. IDENTITY: We believe annexation is the best way to "preserve, protect and enhance" the unique history and personality of the Granite community.
  - Sandy City is willing to help Granite maintain its unique character and history, including possibly doing some or all
    - Identify and recognize historical boundaries of the Granite area.
    - Create and place unique street signs identifying the streets that are within the historic Granite area;

# ARGUMENT TO REMAIN AN UNINCORPORATED AREA

In my seven years of working on the Granite Community Council, I have listened to many residents about their concerns and worked on many issues for our residents, both with Salt Lake County and with Sandy City. The overriding concern of most residents has been planning and zoning issues, specifically any plans to increase housing density on properties near their homes. I have attended numerous planning commission meetings with both the County and Sandy City and subsequent meetings with the County Council and Sandy City Council regarding proposals to rezone property. In my experience, both the County Planning Commission and County Council members have demonstrated by their demeanor, their words, and their decisions that they listen to residents and actually care about residents' needs and concerns.

concerns.
Unfortunately, I haven't experienced this same level of listening, caring, and decision-making from Sandy City's Planning
Commission and City Council. I have attended many meetings during which large numbers of residents have stood
up and explained their concerns, nearly all of them in opposition to a planned rezone or other action. Nearly all of the
decisions have been unanimously against whatever the residents pleaded for.
Most residents of Granite want to maintain the rural charm of Granite, with low density housing, no sidewalks, and no

streetlights.
It is natural for a city to want to develop higher densities, if only to gain in population and revenue. Residents need to

37

NOTES:

NOTES:



2001 S State Street, S1-200 Salt Lake City UT 84114

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# Michelle Blue

From:

Alex Lawrence <alexanderlawrence@weber.edu>

Sent:

Thursday, April 23, 2015 8:20 PM

To:

Derek Brenchley

Cc:

Jon Cox; Curt Bramble; Rchouck; Rhatch; Sherrie Swensen; Ryan Cowley; Snewton; Thad

Hall; Sara Jones; Jesse Dominic Harris; Windley; Jknecht; Brian Witten; Markm; Jennifer

Morrell; Mark Thomas; Justinlee; Lynette Erickson

Subject:

Re: Draft of Final iVote Committee Report

Some great edits and comments from many of you so far. Can everyone dive in one final time? I am waiting for everyone to take a shot at it before coming up with another "final" edit to share.

Thanks!

On Apr 16, 2015, at 10:08 AM, Derek Brenchley <a href="mailto:dbrenchley@utah.gov">dbrenchley@utah.gov</a> wrote:

Members of the iVote Committee,

Thank you again for all of your hard work and effort you have put into drafting your subcommittee reports. Our office has compiled and edited these reports, but we would like to submit the entire report to the committee for final input and review. Please take the time to look over the report (the Google Doc below) and make edit suggestions.

Please let Alex or our office know if you have any questions.

Thank you, Derek Brenchley

x

**DRAFT** iVote Report

Administrative Asst., Lt. Governor's Office Utah State Capitol, Suite 220 P.O. Box 142325 Salt Lake City, UT 84114 801-538-1041

# Michelle Blue

Fro	m.
110	

Alaina Lofgran <alainal@juabcounty.gov>

Sent:

Friday, February 12, 2021 10:20 AM

To: Cc: Justin Lee; VSUsersGroup Voting-Systems-Users-Group Dos Santos, Margaret; Machado, Chelsea; Ohm, Megan

Subject:

Re: Election Fund Follow Up

Justin, I am sorry I was not able to join in the meeting. Could you please tell me how much Juab County will receive

Alaina Lofgran Juab County Clerk / Auditor 160 N Main Street Nephi, UT 84648 435-623-3410

From: Justin Lee <justinlee@utah.gov>

Sent: Friday, February 12, 2021 10:09:03 AM

To: VSUsersGroup Voting-Systems-Users-Group <vsug@utah.gov>

Cc: Dos Santos, Margaret <margaret.DosSantos@essvote.com>; Machado, Chelsea <chelsea.machado@essvote.com>;

Ohm, Megan <megan.ohm@essvote.com>

Subject: Election Fund Follow Up

Good morning,

Thank you to everyone who joined in on the calls regarding current election funding sources a couple of weeks ago. I want to follow up on some questions that were asked during the webinars.

Q. Can we use ES&S as a vendor to purchase non-ES&S equipment with the remaining \$1.5 million?

A. No. We carefully reviewed the contract with our purchasing department and the language is very clear that these funds have to be used for ES&S equipment.

Q. Can yearly maintenance fees be paid in advance?

A. Yes. Margaret Dos Santos verified that this is possible.

Q. How much money does my county have from these funds?

A. We ran into a small accounting error with a couple of the counties that we are trying to reconcile, so I will get you those amounts next week. Something about a legislative session is keeping our budget officers really busy. The amounts will be pretty close to what we showed in our webinar. Stay tuned for next week.

Thanks, Justin

Justin Lee
Director of Elections
Office of the Lieutenant Governor
State of Utah
justinlee@utah.gov

# Michelle Blue

From: Adam Trupp <adam@uacnet.org>
Sent: Adam Trupp <adam@uacnet.org>
Monday, March 9, 2015 2:36 PM

To: Sanpete County Clerk

Cc: Ryan Torgerson; Hatch,Ricky; brenda@co.emery.ut.us; btitcomb@co.wasatch.ut.us;

clerkkj@kane.utah.gov; david@ironcounty.net; dcarroll@grandcountyutah.net; dfreston@duchesne.utah.gov; dmay@utah.gov; Maloy Dodds; jaclynburt@utah.gov; jill.zollinger@cachecounty.org; justinlee@utah.gov; kentjones@summitcounty.org; kim.hafen@washco.utah.gov; mgillette@co.tooele.ut.us; mjthomas@utah.gov;

mwilkins@co.uintah.ut.us; myoung@boxeldercounty.org; njohnson@sanjuancounty.org;

normab@email.utcourts.gov; pati@co.juab.ut.us; ryan@wco.state.ut.us;

scwall@sevier.utah.gov; seth.oveson@carbon.utah.gov; slafitte@hotmail.com; sneill@sanpetecounty-ut.gov; Sherrie Swensen; valeenb@hotmail.com; vmckee@daggettcounty.org; Bryan Thompson (BryanT@utahcounty.gov); gmcmullin@beaver.utah.gov; Curtis Koch (ckoch@co.davis.ut.us); llene Roth (recorder@mail.manti.com); Arie Van De Graaff (arie@uacnet.org); Lincoln Shurtz

(legislative.insight@gmail.com)

Subject: Re: SB297-Marriage bill impacting Clerks-please provide input ASAP

# Everyone,

I appreciate the feedback on this legislation. I have been in discussions on the language today and there are some additional amendments. I recognize there are some uncertainties about it so let me tell you this much:

- 1. This bill will go forward and will (almost certainly) pass this session;
- 2. It is intended to create a requirement that the State provide a mechanism to enable all legal marriages to be solemnized through public processes;
- 3. The clerks are a key provision of the process they want developed;
- 4. This bill is an attempt to clearly provide protection to religious institutions that do not want to perform marriage that are legal under civil law (which is, after all, a constitutional issue)
- 5. It is not intended to require an elected official to conduct all marriages.

That being said, I think the bill will provide a new requirement for Clerks but also will provide a lot of room to determine what will be done in any county. The fact is that the policy that will be created can be defined by local realities so long as they fit within the intent of the law. Meaning, if you have some people designated in your county who will perform all legal marriages then you can set some limitations (of the type Sandy refers to). What you cannot do, is to refuse to perform marriages or fail to have someone available to perform a legal marriage under reasonable circumstances.

# The question is, can we do this? I have said we can find a way to do it.

The bill is still being amended. My goal is to give you as much room to move as possible while enabling the goal of the bill which is to create a civil mechanism for marriages that are legal.

I will keep you up to date as things develop.

Adam

- Clerks could not force an employee to solemnize a marriage, if doing so would go against that employee's sincere religious or deeply held beliefs.
- Other government officials who have authority to solemnize marriages would be required to either 1) agree to solemnize all marriages, regardless of whether they are traditional or same-sex, OR 2) agree not to solemnize any marriages, except for family members. "All in or all out."

The bill's intent is: if a couple wants to get married, and cannot find someone to officiate, the Clerk must provide them with access to an officiant. That officiant could be the Clerk, an employee, or any individual who is authorized to solemnize marriages (i.e., pastor, spiritual leader, judge, mayor, etc.). The officiant must be "reasonably available," which was described by the bill's sponsor as "on call."

The main issue of concern to us is whether Clerks should be forced into the marriage ceremony business. State code allows Clerks to choose whether or not to solemnize marriages. This bill forces Clerks to either solemnize marriages or to designate someone to solemnize marriages. I doubt any Clerk wants to be forced to solemnize marriages, even if they choose to solemnize - this choice should remain with the Clerk. However, the bill appears to provide Clerks with the ability to provide access to an officiant without being forced to be an officiant, and that is through the "designee" language.

The bill's sponsor said he is willing to work with Clerks to address our concerns. The bill says that the Clerk must establish a "policy to ensure that the Clerk or the Clerk's designee is reasonably available to solemnize."

Here are some possible amendments that might satisfy all parties:

- 1. The Clerk provides a contact list of "designated officiants" to applicants. These officiants must agree to comply with state code governing marriages, and to be "reasonably available" to solemnize marriages. The couple can then contact their desired designated officiant, and schedule the ceremony directly with them. The Clerk may choose to be on the list, or to put an employee on it, or both, or neither. I know Utah & Weber Counties (and probably a few others) already provide a list of judges who solemnize. This option may involve some extra work to keep the list current.
- 2. The Clerk designates someone as an officiant for a day, with specific authority only to perform the wedding that is being requested. Massachusetts currently does this. Note, the designated officiant is only designated, not deputized. The process of designating would likely be providing a preprinted designation form with the officiant's name. It does not require personal action by the Clerk. Couples could bring their own officiant, who can be designated by the Clerk. This allows couples to have Grandma/best friend/boss/etc. solemnize, which would likely make the ceremony more personal and meaningful than if a stranger were to solemnize.

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SB297 came out Thursday, passed through Committee on Friday, and will be discussed in the Senate early next week. It addresses anti-discrimination, allowing for some religious exemptions. It also impacts our offices.

This email summarizes how SB297 impacts Clerks, and suggests some possible amendments. PLEASE PROVIDE YOUR INPUT!

Here's how it impacts County Clerks:

- County Clerks will be required to provide couples with access to a marriage officiant.
- Clerks could not force an employee to solemnize a marriage, if doing so would go against that employee's sincere religious or deeply held beliefs.
- Other government officials who have authority to solemnize marriages would be required to either 1) agree to solemnize all marriages, regardless of whether they are traditional or same-sex, OR 2) agree not to solemnize any marriages, except for family members. "All in or all out."

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Grandma/best friend/boss/etc. solemnize, which would likely make the ceremony more personal and meaningful than if a stranger were to solemnize.

- 3. If the bill's sponsor insists that an officiant be "on call," and that ceremonies be performed on site, we may wish to point out that many counties do not perform "walk-in" ceremonies, but rather require appointments. Weddings are often disruptive to the Clerk's office (and often other office) functions. The Post Office and some counties require appointments for passports (often because of staffing considerations). It seems reasonable to require appointments for weddings, or to designate certain days/times when ceremonies can be solemnized on site.
- 4. Another option would make the wedding ceremony optional, but that idea seems not to have much traction right now.

One of the sponsor's arguments is that "government has a monopoly on marriage." This isn't completely accurate. Yes, government has a monopoly on the <u>marriage licensing process</u>, but definitely NOT on the <u>marriage ceremony business</u>. This bill, as currently written, forces Clerks into the marriage ceremony business.

It is important to keep our terminology consistent. I recommend that we refer to heterosexual marriages as "traditional marriages" and same-sex marriages as "same-sex marriages." This is widely accepted terminology.

FYI — this bill seems to be on a fast track, and is viewed as a companion bill to SB296, another anti-discrimination / religious rights bill. The Eagle Forum and Sutherland Institute fully support it. Equality Utah, Alliance for a Better Utah, and the ACLU want it amended more before moving forward, but seem hopeful that it can also become acceptable to them. Here's the link to the bill: <a href="http://le.utah.gov/~2015/bills/static/SB0297.html">http://le.utah.gov/~2015/bills/static/SB0297.html</a>

Please share your thoughts. If you'd prefer to call, please do so.

I apologize to those Clerks who have not yet received any emails on this bill. It appears that the countyclerks Listserve that I used earlier Friday isn't current.

Sorry for the loooong email!

Thanks,

R.

Ricky D. Hatch, CPA

Weber County Clerk/Auditor

Office - 801.399.8613

Mobile - <u>801.668.0909</u>

<u>Derek Brenchley</u> on behalf of <u>Derek Brenchley@utah.gov></u>

To:

Pam Tueller

Cc:

Justin Lee; Sherrie Swensen; Rashelle Hobbs; Mark Pemberton

Subject:

Re: Ballot Verification

Date:

Tuesday, May 1, 2018 2:34:14 PM

Attachments:

image003.jpg image002.png image001.png

Hi Pam,

The ballots look good - the candidates' names and ballot orders are correct. Thank you for sending them over.

Best,

Derek

On Tue, May 1, 2018 at 8:18 AM, Pam Tueller < PTueller@slco.org > wrote:

Good morning Derek,

I am enclosing our ballot pages that we have ready for printing and would appreciate it if you would look these over and let us know if you see any issues with these ballots before we print them.

Please let me know by end of day, if possible.

Thank you,



# Pam Tueller

Fiscal Administrator

Salt Lake County Clerk

ptueller@slco.org

385-468-7425





SLCO Clerk Website

Sherrie Swensen

To:

Justin Lee

Cc:

Pam Tueller; Mark Pemberton; Stephen Moore; Derek Brenchley <dbrenchley@utah.gov>

(dbrenchley@utah.gov); Lannie Chapman; Mark Mitchell

Subject: Date: RE: UPDATED ELECTION RESULTS Friday, February 28, 2020 6:24:19 PM

Attachments:

image001.png image002.png image003.jpg

Thank you Justin. We will change our release time to 3:00 pm to coincide with yours.



### Sherrie Swensen

Salt Lake County Clerk sswensen@slco.org 385-468-7370





SLCO Clerk Website

From: Justin Lee <justinlee@utah.gov>
Sent: Friday, February 28, 2020 5:13 PM
To: Sherrie Swensen <SSwensen@slco.org>

Cc: Derek Brenchley <a href="mailto:checkbare">dbrenchley@utah.gov</a> (dbrenchley@utah.gov) <a href="mailto:checkbare">dbrenchley@utah.gov</a>; Pam

Tueller <PTueller@slco.org>; Lannie Chapman <LKChapman@slco.org>; Mark Pemberton

<MPemberton@slco.org>; Stephen Moore <SMoore@slco.org>; Mark Mitchell <markm@utah.gov>

Subject: Re: UPDATED ELECTION RESULTS

No concerns from us. We plan on releasing results on a daily basis, if they are reported to us. Our hope is to release at 3:00 each day.

On Feb 28, 2020, at 4:45 PM, Sherrie Swensen <<u>SSwensen@slco.org</u>> wrote:

### Hi Justin,

We don't know how many ballots we will be receiving on Election Day. It could be a large number. We will process as many as possible and include them in the Election Night Results. However, we want to be able to scan and release results on Wednesday instead of waiting until Thursday. Do you have any concerns about us releasing results daily by 4:00 pm as long as we have at least 500 ballots to tabulate? I would like to post a notice stating that on my website on Tuesday. If you have any concerns, please let me know.

Sherrie Swensen

To:

Justin Lee

Cc:

Pam Tueller; Lannie Chapman; Gavin Anderson; Jenn Fowler

Subject:

RE: Tax Referendum Petitions

Date:

Wednesday, January 29, 2020 9:42:01 AM

Attachments:

image001.png image002.png image003.ipg image004.png image005.png image006.ipg

Thank you so much Justin.



### Sherrie Swensen

Salt Lake County Clerk sswensen@slco.org 385-468-7370





SLCO Clerk Website

From: Justin Lee <justinlee@utah.gov>

**Sent:** Wednesday, January 29, 2020 9:36 AM **To:** Sherrie Swensen <SSwensen@slco.org>

Cc: Gavin Anderson <GAnderson@slco.org>; Pam Tueller <PTueller@slco.org>; Lannie Chapman

<LKChapman@slco.org>; Jenn Fowler <JLFowler@slco.org>

Subject: Re: Tax Referendum Petitions

Sherrie,

I just hit send on a vsug email about this. I do not think you need to continue verifying signatures. I understand that the sponsors and others might want that, but I do not think there is a reason to continue verifying petitions for a law that no longer exists.

### Best,

Justin Lee
Director of Elections
Office of the Lieutenant Governor
State of Utah
801.538.1129
justinlee@utah.gov

Sherrie Swensen

To:

Justin Lee

Subject:

RE: Letter from Dem Party

Date:

Thursday, November 21, 2019 5:39:41 PM

Attachments:

image001.png image002.png image003.jpg

Thank you for your response Justin.



# **Sherrie Swensen**

Salt Lake County Clerk sswensen@slco.org 385-468-7370



SLCO Clerk Website

From: Justin Lee <justinlee@utah.gov>

**Sent:** Thursday, November 21, 2019 1:26 PM **To:** Sherrie Swensen <SSwensen@slco.org>

Subject: Fwd: Letter from Dem Party

Justin Lee
Director of Elections
Office of the Lieutenant Governor
State of Utah
801.538.1129
justinlee@utah.gov

----- Forwarded message -----

From: Derek Brenchley < dbrenchley@utah.gov>

Date: Thu, Nov 21, 2019 at 1:22 PM Subject: Letter from Dem Party

To: Justin Lee (Google Drive) < justinlee@utah.gov>

See attached.

Deputy Director of Elections

Sherrie Swensen

To:

Justin Lee

Cc:

Jason Rose; Stephen M. Barnes; Gavin Anderson; Dahnelle Burton-Lee

Subject: Date: RE: FW: Sales Tax Pamphlet for Web Site Friday, October 2, 2015 11:07:01 AM

Thanks Justin. It looks good.

From: Justin Lee [mailto:justinlee@utah.gov] Sent: Friday, October 02, 2015 10:04 AM

To: Sherrie Swensen

Cc: Jason Rose; Stephen M. Barnes

Subject: Re: FW: Sales Tax Pamphlet for Web Site

No problem. We've updated it.

Justin Lee
Deputy Director of Elections
Office of the Lieutenant Governor
State of Utah
801.538.1129
justinlee@utah.gov

On Fri, Oct 2, 2015 at 9:57 AM, Sherrie Swensen <<u>SSwensen@slco.org</u>> wrote: Hi Justin,

Since this was a tri-fold and some of the information didn't appear right side up or in the correct order, will you repost this version? Sorry for any inconvenience this might have caused.

Sherrie Swensen

Salt Lake County Clerk

Sherrie Swensen

To:

Justin Lee

Subject:

RE: FW: Cover of Pamphlet

Date:

Thursday, October 1, 2015 10:27:15 AM

Thank you Justin. Will it be posted by tomorrow?

Our attorneys have asked me to let them know when it is done since the statute requires it be posted by October  $4^{th}$ , which moves it back to Friday according to our legal counsel.

Sherrie

From: Justin Lee [mailto:justinlee@utah.gov] Sent: Thursday, October 01, 2015 10:21 AM

To: Sherrie Swensen

Subject: Re: FW: Cover of Pamphlet

Thanks. We have not posted it yet. This is a much better copy.

Justin Lee
Deputy Director of Elections
Office of the Lieutenant Governor
State of Utah
801.538.1129
justinlee@utah.gov

On Thu, Oct 1, 2015 at 10:11 AM, Sherrie Swensen <<u>SSwensen@slco.org</u>> wrote: Hi Justin,

If you haven't already posted the VIP for the County Option Sales and Use Tax, will you use this version? It isn't a big deal, but this one has a very small change of adding the County web address. If it is already done or in the process, don't worry about it. Thank you for your help.

Sherrie

Sherrie Swensen

To:

Justin Lee (justinlee@utah.gov)

Bcc:

Rozan Mitchell

Subject:

Voter registration deadlines

Date:

Tuesday, June 2, 2015 4:14:52 PM

Hi Justin,

You might already be working on updating this, but the voter registration deadlines on your website aren't current with the changes in the law.

Thanks,

Sherrie

Sherrie Swensen

To:

Justin Lee

Subject: Date:

RE: Voter registration deadlines Wednesday, June 3, 2015 12:17:52 PM

Hi Justin,

The reason I was checking is because several months ago Rozan and I did a presentation for city recorders at their conference. The Huntington City Recorder contacted me last week and asked me to review information she is preparing about voter registration. She is new and she had an example of a handout, but it was very outdated. It didn't include anything about online registration, so I suggested changes for her handout and that she add the LG website. It is such a valuable tool and we are lucky to have it.

Thanks, Sherrie

From: Justin Lee [mailto:justinlee@utah.gov]
Sent: Wednesday, June 03, 2015 9:08 AM

To: Sherrie Swensen

Subject: Re: Voter registration deadlines

Thanks Sherrie, we are updating that. I'll check to see when IT was planning on deploying those changes.

On Jun 2, 2015, at 4:14 PM, Sherrie Swensen < SSwensen@slco.org > wrote:

Hi Justin,

You might already be working on updating this, but the voter registration deadlines on your website aren't current with the changes in the law.

Thanks, Sherrie